

Sandra Konstatzky
ian Ombud for Equal Treatment
18th September 2013

GLEICHBEHANDLUNGSANWALTSCHAFT OSTERBEICH

Structure of the presentation

- Situations of unequal pay
- Role of the Equality Body
 - Austrian Ombud for Equal Treatment
- Justifications and defences in detail
 - How to counter them
 - What is acceptable and what is not acceptable?

How cases can occur...

- There is gender segregated pay data,
 i.e. a salery report
- The average income of men and women within a pay system differs
- Women earn less money
- Are there (sufficiant) justifications?
- Transparency?

3

How cases can occur...

- A woman and a man in the same company are paid differently
- Are they in a comparable situation?
- Is it discrimination on the ground of sex/gender?



Equality Body

- Independent assistance
- Listen to cases
- Become aware of and identify structures and patterns of discrimination
- ... and gender stereotypes

5

Austrian Ombud for Equal Treatment

- Counselling and supporting
- → investigate for the victim of discrimination
- Employer has a duty to provide on request...
 - a written statement
 - information

Austrian Ombud for Equal Treatment

- Right to receive information from the social insurance institutions about the income of the comperator
- Right to receive an income report on average saleries

7

Specific Obligations for Austrian employers

- information on entry-level salary in job announcements
- Companies with more than 150
 employees have to compile reports on
 avarage salaries of male and female
 employers in different positions and pay
 levels every two years

Justification and defence

- Arguments that are related to the person
 - Caution: gender stereotypes?
- Arguments that are related to the job
 - Caution: male reality? Gender bias?

9

Equal pay

- ...must be ensured in respect of each element of remuneration (*Barber, C-262/88*)
- look at the elements of payment very carefully with regard to justification and defence



Equal pay

- ...for equal work means
- the nature of the task is decisive (Rummler, C-237/85)
- Does the character and type of the element of pay correspond to the nature of the task?

11

Ju Sc

Justification and defence: Some popular examples

"she has not been working for us for that long yet"

- "she accomplishes less"
- "she has been less willing to work longer hours"
- "she has got less vocational training"
- "she has not asked for a higher salary"
- "we wanted to get him, he would not have agreed to a lower salary"
- "the company has to economize (e.g. in times of crisis)"

"She has not been working for us that long yet"

length of employment and work experience

- Length of service is a legitimate justification as it entails a better performance of the required tasks (*Danfoss C-109/88*)
- Where the employee provides evidence capable of giving rise to serious doubts that the criterion of length of service entails a better performance, it should be justified by the employer in detail (*Cadman C-17/05*)

13

"She has not been working for us that long yet"

- length of service often goes hand in hand with experience and that experience can enable the worker to perform his duties better
- but as a generalization it can discriminate against part-time workers and therefor against women indirectly (Nimz C-184/89)



- Seniority clause has to match the job
 - left to the national courts
- Was former work experience and education fully credited?
- Does the general pay system take this into account?

15



"She accomplishes less"

performance

- circumstances linked to the person of the employee which cannot be determined objectively at the time of that person's appointment but come to light only during the actual performance of the employee's activities,
- cannot be relied upon by the employer to justify the fixing, right from the start of the employment relationship, of pay different from that paid to a colleague of the other sex performing identical or comparable work (*Brunnhofer C- 381/99*)



Take a closer look...

- Performance should not be a criterion of fixing pay at recruiting
- It should be paid in a transparent way for the quality of work that has already be done
- Is there a proof for better performance?

17



"She has been less willing to work longer hours"

- flexibility
- acceptable, if flexibility and/or mobility is decisive for the performance of the required tasks (*Danfoss C-*109/88, *Bilka C-170/84*, *Enderby C-127/92*)
- if flexibility is not the exclusive criterion of payment, but the actual added value/advantage gained by the employer



Take a closer look...

- Gender bias: women are often less flexible due to the unequal division of unpaid work
- In order to avoid "discrimination through the backdoor": question for appropriateness and necessity of the criterion related to the job
- Often women are generally seen as less flexible

19



"She has got less vocational training"

vocational training

- acceptable, if specific vocational training is a genuine requirement for the performance of the task
- Differences in professional training can justify unequal pay
- female and male employees are not in a comparable situation then (WGKK C-309/97)



Take a closer look...

- Are there differences in professional trainings for the job?
- Is the training appropriate and necessary for the job?

21



"She has not asked for a higher salary"

- negotiation skills
- No decision from the European Court yet

The Supreme Court in Austria took a closer look...(90bA 350/97d)

- Female graphic designer got a job from male graphic designer – same job
- Gender specific discrimination because
 - working environment cannot be ignored
 - from a statistical aspect in Austria women are paid less than men
 - that is why women are more frequently willing to accept lower paid work than men...

23

The Supreme Court in Austria took a closer look... (90bA 350/97d)

- Gender specific discrimination because
 - ...women's work is generally regarded as less difficult and consequently ranking lower in a job evaluation
- "Since it is up to the employer who knows the level of remuneration it also would be up to him to pay equally"



"We wanted to get him, he would not have agreed to a lower salary"

- Employment market high market value
- a lack of applications for an occupation can be seen as a justification (*Enderby*, *C- 127/92*)
- left to the national courts

25



Take a closer look...

- Womens' life reality often negatively affects their "market value"
- Men are often considered as "the one we needed"
- Women who are already working at the company are not seen
- Women are often told that they have to prove their value if they want to get equal pay for equal work
- Men are often considered to be able to meet the expectations in the future, they are often paid for a job they do not do yet (*Brunnhofer C- 381/99*)

A Swiss Court took a closer look... (St. Gallen, 18.12.2001)

- Employment market is not transparent, has different sectors: geographical, industrial and related to professions
- So market values should be proved with data and statistics
- Economic trends are also changing frequently
- So a wage difference for a long time cannot be justified

27

A Swiss Court took a closer look... (St. Gallen vom 18.12.2001)

- What about female employees who are already working in this field, they should also be affected by market values
- An employer cannot know, if the new employee will hold expectations, so you always have to be aware of the court decision "Brunnhofer"
- Unequal pay during a long period cannot be justified by business needs



"The company has to economize"

- · financial disadvantage
- justification based on economic grounds
- cannot be solely on the ground that avoidance of discrimination would involve increase in costs (*Hill a. Stapleton C-243/95*)

20

How to build a case

- European Court: guidelines
- Closer look → left to the national courts
- The cases are also built by the investigations of national equality bodies
- Which questions should be asked?



Thank you for your attention!